

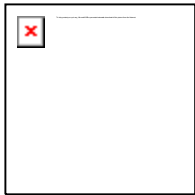
**From:** Committee on Rules 36GL <cor@guamlegislature.org>  
**Sent:** Friday, November 12, 2021 5:13 PM  
**To:** Clerks; Rennae Meno  
**Cc:** Speaker Therese M. Terlaje  
**Subject:** Messages and Communications for Doc. No. 36GL-21-1329\*  
**Attachments:** 36GL-21-1329.pdf

*Håfa Adai* Clerks,

Please see attached M&C Doc. No. 36GL-21-1329 for processing:

36GL-21-1329	Draft Guam Forest System Plan for Review*	Bureau of Statistics and Plans
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*Si Yu'os Ma'åse'*,



## COMMITTEE ON RULES

Vice Speaker Tina Rose Muña Barnes  
36th Guam Legislature  
*I Mina'trentai Sais Na Liheslaturan Guåhan*  
163 Chalan Santo Papa Hågatña Guam 96910  
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**From:** **Speaker Therese M. Terlaje** <[speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)>  
**Date:** Fri, Nov 12, 2021 at 3:00 PM  
**Subject:** Messages and Communications for 36GL-21-1329  
**To:** Legislative Secretary Amanda Shelton <[officeofsenatorshelton@guamlegislature.org](mailto:officeofsenatorshelton@guamlegislature.org)>, Committee on Rules 36GL <[cor@guamlegislature.org](mailto:cor@guamlegislature.org)>

*Håfa Adai,*

Please see attached M&C Doc. No. 36GL-21-1329.

36GL-21-1329	Draft Guam Forest System Plan for Review*	Bureau of Statistics and Plans
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*Si Yu'os Ma'åse'*,

Maria Abante  
Legislative Assistant

**Office of Speaker Therese M. Terlaje**  
**Committee on Health, Land, Justice and Culture**

*I Mina'trentai Sais na Liheslaturan Guahan*

36th Guam Legislature

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----- Forwarded message -----

From: **Christian Paul Benitez** <[christianpaul.benitez@bsp.guam.gov](mailto:christianpaul.benitez@bsp.guam.gov)>

Date: Fri, Nov 12, 2021 at 9:17 AM

Subject: Guam Forest System Plan Draft Narrative for Review

To: Chelsa Muna-Brecht <[Chelsa.MunaBrecht@doag.guam.gov](mailto:Chelsa.MunaBrecht@doag.guam.gov)>, Christine Fejeran <[Christine.Fejeran@doag.guam.gov](mailto:Christine.Fejeran@doag.guam.gov)>, Jordan Megofna <[jordanm671forestry@gmail.com](mailto:jordanm671forestry@gmail.com)>, ruddy estoy <[ruddy.estoy@doag.guam.gov](mailto:ruddy.estoy@doag.guam.gov)>, Loerzel CIV Adrienne M <[Adrienne.loerzel@usmc.mil](mailto:Adrienne.loerzel@usmc.mil)>, <[richard.c.salas@usmc.mil](mailto:richard.c.salas@usmc.mil)>, Joseph M. Borja <[Joseph.Borja@land.guam.gov](mailto:Joseph.Borja@land.guam.gov)>, Margarita Borja <[margarita.borja@land.guam.gov](mailto:margarita.borja@land.guam.gov)>, Stephanie Duenas <[stephanie.duenas@land.guam.gov](mailto:stephanie.duenas@land.guam.gov)>, Thomas Torres <[Thomas.Torres@land.guam.gov](mailto:Thomas.Torres@land.guam.gov)>, Celine Cruz <[celine.cruz@land.guam.gov](mailto:celine.cruz@land.guam.gov)>, <[cltc.admin@cltc.guam.gov](mailto:cltc.admin@cltc.guam.gov)>, <[roque.alcantara@dpr.guam.gov](mailto:roque.alcantara@dpr.guam.gov)>, <[patrick.lujan@dpr.guam.gov](mailto:patrick.lujan@dpr.guam.gov)>, Walter Leon Guerrero <[Walter.Leonguerrero@epa.guam.gov](mailto:Walter.Leonguerrero@epa.guam.gov)>, Margaret Aguilar <[margaret.aguilar@epa.guam.gov](mailto:margaret.aguilar@epa.guam.gov)>, Vince Arriola <[vince.arriola@dpw.guam.gov](mailto:vince.arriola@dpw.guam.gov)>, Jose Quinata <[jose.quinata@dpw.guam.gov](mailto:jose.quinata@dpw.guam.gov)>, <[jppreservation@guam.net](mailto:jppreservation@guam.net)>, Andrew Tenorio <[atpreservation@guam.net](mailto:atpreservation@guam.net)>, <[speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)>, <[office@senatorperez.org](mailto:office@senatorperez.org)>, <[hcrisobalmom@gmail.com](mailto:hcrisobalmom@gmail.com)>, <[ca.ngswcd@gmail.com](mailto:ca.ngswcd@gmail.com)>, Southern Guam SWCD <[southernguamswcd@gmail.com](mailto:southernguamswcd@gmail.com)>, Julian Janssen <[julian.janssen@bsp.guam.gov](mailto:julian.janssen@bsp.guam.gov)>

Cc: Edwin Reyes <[edwin.reyes@bsp.guam.gov](mailto:edwin.reyes@bsp.guam.gov)>, Lola Leon Guerrero <[lolalg@bsp.guam.gov](mailto:lolalg@bsp.guam.gov)>, Matthew Santos <[matthew.santos@bsp.guam.gov](mailto:matthew.santos@bsp.guam.gov)>, Tyrone Taitano <[tyrone.taitano@bsp.guam.gov](mailto:tyrone.taitano@bsp.guam.gov)>

Buenas yan Håfa Adai!

I am pleased to inform you that the Bureau of Statistics and Plans (Bureau), in partnership with the Department of Agriculture, and in collaboration with the Department of Land Management, CHamoru Land Trust Commission, Department of Parks and Receptions, Guam Preservation Trust, Department of Public Works, and the Guam Ancestral Lands Commission, have come together in the spirit of ina'fa maolek to achieve a major milestone toward realizing a Guam Forest System Plan (GFSP), which is a requirement of the Guam Forestry Legacy Act of 2012. On behalf of the Bureau, I would like to thank and congratulate you for your work in the production of the draft GFSP.

As you know, the Guam Forestry Legacy Act (P.L. 31-173) was enacted nearly 10 years ago to formalize the Government of Guam's commitment to the protection and sustainable management of the island's forests for public benefit. The need to protect our forest is ever more present now than it was in 2012, in which the GFSP provides for both the authorities and framework to achieve a robust forest system. Pursuant to the Forest Legacy Act, the Guam Forest System Plan provides goals and strategies for the maintenance and enhancement of the Guam Forest System. Amongst other elements required by the Forest Legacy Act, the plan includes the inventory of land proposed for inclusion in the Guam Forest System, as well as stipulations for public access and proposals for land use which includes elements of, but not limited to recreation, conservation and preservation, education, scientific research, and uses in training for personnel in the natural resources and agriculture fields.

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Attached for your review is the draft Guam Forest System Plan. Your response for comments to the draft narrative is appreciated by no later than November 23, 2021. Please send comments to this email. Should you have any questions regarding this matter, please do not hesitate to contact me, or Mr. Edwin Reyes, Coastal Program Administrator, at [edwin.reyes@bsp.guam.gov](mailto:edwin.reyes@bsp.guam.gov).

Si Yu'os Ma'åse'

**Christian Benitez**

Bureau of Statistics and Plans  
Hagatna, Guam 96932  
P.O. Box 2950  
Contact No.: 475-4468  
Facsimile No.: 477-1812



Speaker Therese M. Terlaje <speaker@guamlegislature.org>

### Guam Forest System Plan Draft Narrative for Review

Fri, Nov 12, 2021 at 9:17 AM

**Christian Paul Benitez** <christianpaul.benitez@bsp.guam.gov>  
 To: Chelsa Muna-Brecht <Chelsa.MunaBrecht@doag.guam.gov>, Christine Fejeran <Christine.Fejeran@doag.guam.gov>, Jordan Megofna <jordanm671forestry@gmail.com>, ruddy estoy <ruddy.estoy@doag.guam.gov>, Loerzel CIV Adrienne M <Adrienne.loerzel@usmc.mil>, richard.c.salas@usmc.mil, "Joseph M. Borja" <Joseph.Borja@land.guam.gov>, Margarita Borja <margarita.borja@land.guam.gov>, Stephanie Duenas <stephanie.duenas@land.guam.gov>, Thomas Torres <Thomas.Torres@land.guam.gov>, Celine Cruz <celine.cruz@land.guam.gov>, cltc.admin@cltc.guam.gov, roque.alcantara@dpr.guam.gov, patrick.lujan@dpr.guam.gov, Walter Leon Guerrero <Walter.Leonguerrero@epa.guam.gov>, Margaret Aguilar <margaret.aguilar@epa.guam.gov>, Vince Arriola <vince.arriola@dpw.guam.gov>, Jose Quinata <jose.quinata@dpw.guam.gov>, jqpreservation@guam.net, Andrew Tenorio <atpreservation@guam.net>, speaker@guamlegislature.org, office@senatorperez.org, hcristobalmom@gmail.com, ca.ngswcd@gmail.com, Southern Guam SWCD <southernguamswcd@gmail.com>, Julian Janssen <julian.janssen@bsp.guam.gov>  
 Cc: Edwin Reyes <edwin.reyes@bsp.guam.gov>, Lola Leon Guerrero <lolalg@bsp.guam.gov>, Matthew Santos <matthew.santos@bsp.guam.gov>, Tyrone Taitano <tyrone.taitano@bsp.guam.gov>

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*3662-21-1329*  
**OFFICE OF THE SPEAKER**  
**THERESE M. TERLAJE**

Si Yu'os Ma'áse'

COMMITTEE ON RULES  
RECEIVED:

November 12, 2021

3:00 P.M.

*-11-12-2021*

*9:17am*

Time: \_\_\_\_\_

Received: \_\_\_\_\_

**Christian Benitez**  
 Bureau of Statistics and Plans  
 Hagatna, Guam 96932  
 P.O. Box 2950  
 Contact No.: 475-4468  
 Facsimile No.: 477-1812

**2 attachments**

 **Guam Forest System Plan DRAFT\_updated 11-9-21.docx**  
86K

 **Memo.pdf**  
4428K

Lourdes A. Leon Guerrero  
Governor of Guam



**BUREAU OF  
STATISTICS & PLANS**  
SAGAN PLANU SIHA YAN EMFO'UMASION

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**Tyrone J. Taitano**  
Director

**Matthew C. Santos**  
Deputy Director

**Joshua F. Tenorio**  
Lieutenant Governor

**NOV 10 2021**

Memorandum

To:

Director, Department of Agriculture  
Director, Department of Land Management  
Chairman, CHamoru Land Trust Commission  
Director, Department of Parks and Recreation  
Director, Guam Environmental Protection Agency  
Director, Department of Public Works  
Chief Program Officer, Guam Preservation Trust  
Speaker, 36<sup>th</sup> Guam Legislature

From: Director, Bureau of Statistics and Plans

Subject: Draft Guam Forest System Plan for Review

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Si Yu'os Ma'åse',

  
TYRONE J. TAITANO

CC: DLM Chief Planner  
DLM Land Administrator  
DLM Chief of Survey  
DPW Chief Planner  
DPR State Historic Preservation Officer  
Chair, Committee on Environment, Revenue and Taxation, Labor, Procurement, and  
Statistics, Research, and Planning, 36th Guam Legislature  
Chair, Southern Guam Soil and Water Conservation District  
Chair, Northern Guam Soil and Water Conservation District

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Guam Forest System Plan

DRAFT

November 2021

Prepared by:

Department of Agriculture

Bureau of Statistics and Plans



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**Guam Forest System Plan**

In 2012, the Forest Legacy Act (P.L. 31-173) was enacted to formalize the Government of Guam’s commitment to the protection and sustainable management of the island’s forests for public benefit. The Guam Department of Agriculture, charged with the protection of agriculture, natural resources, and aquatic and wildlife resources of Guam, has developed the Guam Forest System Plan (hereafter “the Plan”) to implement the Forest Legacy Act by creating long term management strategies for Guam’s forests.

Among Guam’s rich natural resources, the island’s forests bear many of its most unique and threatened habitats. Limestone forests are home to endemic plant species and rapidly disappearing native species, while rayine forests support rich diversity and protect water quality in freshwater and nearshore systems. Associated savanna habitats similarly support a host of endemic species and richly diverse species complexes. The island’s forests are threatened by development, invasive species, fire, and poor land use practices. Remaining forests, and areas of open space that have potential for significant forest restoration, must be protected to preserve both Guam’s unique natural history and the rich cultural traditions tied to these special places.

**Public Interest in the Guam Forest System**

The Guam Forest System (hereafter “Forest System”) is comprised of managed public conservation reserves and open space areas accessible to the public, which facilitate recreational use, provide for science and education, support traditional uses, and strengthens the economy. The Forest System will provide for the people of Guam through direct means such as the production of source timber commodities, water quality protection, flood

1 abatement, erosion control, and ecotourism opportunities. It is in the interest of the people of  
2 Guam that the Forest System achieve optimal forest health.<sup>1</sup>

3

#### 4 **Goals and Objectives**

5 Guam’s Forest System and affiliated open space habitats are multi-use areas with a range of  
6 public uses and benefits. Different geographic areas within the Forest System have sometimes  
7 competing uses, including extractive uses, low-impact recreation such as hiking, hunting, or  
8 camping, and more environmentally challenging uses such as off-road driving trails. The  
9 increasing use of public lands for these activities highlights the tremendous importance of the  
10 Forest System, as well as the need for a management plan to balance uses with public interest  
11 in long term protection of these sites and the services they provide.

12 The Plan seeks to sustainably manage conservation areas within the Forest System to achieve  
13 the following goals and objectives.

#### 14 **Goal 1. Manage watersheds to protect and improve water quality of surface water, 15 groundwater and nearshore marine habitats.**

##### 16 **Objectives**

- 17 ● Reforest watersheds and expand existing ravine forest remnants
- 18 ● Create riparian buffers to protect stream systems and reduce flooding impacts
- 19 ● Address wildfires through education, prevention, and augmented suppression efforts
- 20 ● Control feral ungulates that pose threats to watersheds
- 21 ● Participate in collaborative initiatives with local and federal government agencies, non-  
22 profit organizations, and private landowners to enhance watershed management

23

#### 24 **Goal 2. Maintain and enhance biological integrity of native ecosystems.**

25

##### 26 **Objectives**

- 27 ● Identify and protect rare plant individuals and populations

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<sup>1</sup> Pursuant to P.L. 31-173, §63504 (b)

- 1 ● Protect, enhance, and manage native habitats
- 2 ● Propagate and outplant native and endangered species
- 3 ● Manage habitats to create viable spaces for potential reintroduction of extirpated species
- 4 ● Monitor forest and associated habitat to inform adaptive management strategies

5

6 **Goal 3. Support public access to the Guam Forest System.**

7

8 **Objectives**

- 9 ● Create, restore, and maintain trails, viewpoints, and public recreation areas with appropriate  
10 signage and safety considerations
- 11 ● Provide public recreation, education, and hunting opportunities
- 12 ● Improve forest habitats to ensure availability of culturally important plant species
- 13 ● Work with recreational and hobby groups to facilitate access and uses compatible with  
14 protection of water quality, habitats, and populations of vulnerable species

15

16 **Goal 4. Strengthen the economy by sustainable use of forest products and protection of**  
17 **key forest ecosystem services such as flood abatement, erosion control, carbon fixation,**  
18 **and ecotourism.**

19

20 **Objectives**

- 21 ● Use wood from hazardous trees and invasive tree removal efforts
- 22 ● Provide opportunities for timber harvest when compatible with habitat protection, water  
23 quality protection and public recreational uses
- 24 ● Prioritize forest and forest fragment protection to maximize water retention, carbon fixation,  
25 and erosion control potential
- 26 ● Operate orchards and conservation areas for use as seed banks to provide high quality plant  
27 material to increase populations of native species and restore forests around Guam

- Work with private sector, non-profit organizations, and village leadership to create ecotourism opportunities

#### Land Inventory

The Guam Forest System is currently comprised of Government of Guam lands identified as Natural Preserves and Conservation Reserves pursuant to Title 21 GCA Chapter 77, §77110, sections of land within the Territorial Seashore Protection Act of 1974 (21 GCA Chapter 63), and other public lands deemed important for cultural, ecological, or public use reasons. Public lands currently in the system are listed in Table 1. The identification of the following lands was produced through a series of agency engagements between Department of Agriculture, Bureau of Statistics and Plans, Department of Land Management, Department of Parks and Recreation, Guam State Historic Preservation Office, CHamoru Land Trust Commission, Guam Preservation Trust, and Department of Public Works, which culminated in the Guam Forest System land summit. The summary of the summit is provided in Appendix I. More detailed descriptions of these lands will be provided in site-specific management plans that contain management actions, current and past uses, and specific goals for these areas. The site-specific plans will be developed with input and close coordination with appropriate regulatory agencies, non-governmental organizations, partners, village leaders, user groups, and the public.

Table 1. Current Land Inventory<sup>2</sup>

Place Name	Lot Number	Size (acres)	Location (village)
Agana Wetlands	85-2, 85-R2, 86-R1	26.42	Agana
East Agana Beach	A4	10	Agana
Marine Drive Strip	1R/W	4	Agana
San Ramon Hill Triangle	2062 Part-3	2.5	Agana

<sup>2</sup> Pursuant to P.L. 31-173, §63504 (a)

Skinner Plaza	Block 4	2.745	Agana
West Agana Beach	A-5	8	Agana
Agana Central Park	87-3	11.793	Agana
Agana Central Park	87-5-R1		Agana
Agana Central Park	87-6		Agana
Agana Central Park	1507-2		Agana
Agana Central Park	1507-3		Agana
Agana Central Park	1507-4		Agana
Paseo de Susana	C		24.2
Paseo de Susana	E	Agana	
Paseo de Susana	F	Agana	
Fort Santa Agueda	2067-Part 1	3.1	Agana
Fort Santa Agueda	Part 36		Agana
Government Hill	2067-Part 1	6.9	Agana
Government Hill	Part 36		Agana
Latte Stone Park	2067-Part 1	2	Agana
Latte Stone Park	Part 36		Agana
Padre Palomo Park	1065-REM	0.7	Agana

Plaza de Espana	1		Agana
Plaza de Espana	Blk 28	4.4	Agana
Lower Fonte River Valley		70	Agana Heights
Alutom and Yona Islands		1	Agat
Mount Alifan	257, 258, 259, 260, 261	41	Agat
Nimitz Beach	197		Agat
Nimitz Beach	194-1		Agat
Nimitz Beach	195-1-1		Agat
Nimitz Beach	196		Agat
Nimitz Beach	198-1		Agat
Nimitz Beach	199-1	12	Agat
Guam Territorial Seashore Park	Annae Island		Agat
Guam Territorial Seashore Park	Tract FA		Agat
Guam Territorial Seashore Park	248-2	5.78	Agat
Guam Territorial Seashore Park	Tract 235		Agat

Guam Territorial Seashore Park	482	271.75	Agat
Agat Recreation Area		3	Agat
Old Agat Family Beach	Unsurveyed	2	Agat
Guam Territorial Seashore Park	414	302.358	Agat & Talofoto
Guam Territorial Seashore Park	478	124	Agat & Talofoto
Upper Fonte River Valley	468-R1	15	Asan
Upper Fonte River Valley	469-R1		Asan
Adelup Park	282-1NEW	20.7	Asan
Adelup Park	282-3		Asan
Adelup Park	277-4-1		Asan
Adelup Park	280,277-3-2		Asan
Adelup Park	279-REM		Asan
Maina Recreation Area			1
Asan Memorial Beach	324-1	4	Asan
Asan Memorial Beach	324-REM		Asan
Asan Memorial Beach	325-1		Asan



Asan Memorial Beach	325-REM		Asan
Asan Memorial Beach	326-1		Asan
Asan Memorial Beach	326-REM		Asan
Asan Memorial Beach	327-1		Asan
Asan Memorial Beach	327-REM(F)		Asan
Asan Memorial Beach	328-1		Asan
Asan Memorial Beach	328-A		Asan
Asan Memorial Beach	329-1		Asan
Asan Memorial Beach	329-A1		Asan
Asan Memorial Beach	329-A2		Asan
Fonte Dam and Reservoir	Nimitz Hill, Parcel 2B (part)	12	Asan
Libugon Radio Station	Nimitz Hill Parcel 2B (Part)	53	Asan
Barrigada Recreation Area (NCTAMS)	Lic. #N6276887RP000001		Barrigada
Barrigada Recreation Area (NCTAMS)	N5a(part)	44	Barrigada
Barrigada Community Park		8	Barrigada
Francisco F. (Gonga) Perez Beach	3329-1-1R/W	0.299	Chalan Pago- Ordot

Francisco F. (Gonga) Perez Beach	3329-1-4-1		Chalan Pago-Ordot
Jose U. Atoigue Memorial Park		31	Chalan Pago-Ordot
Falcona Beach	10162	96.88	Dededo
Buffer Strip	Blk 16A	20	Dededo
Buffer Strip	Blk 9A		Dededo
Buffer Strip	blk 32A		Dededo
Buffer Strip	blk 31A		Dededo
Former FAA Parcel	N2	698	Dededo
Dededo Central Park		4	Dededo
Dededo Civic Center		7	Dededo
Astumbo Central Park	52	3.67	Dededo
Astumbo Central Park	Blk 3		Dededo
Astumbo Central Park	SD Parcel 10124-3		Dededo
Dededo Sports Complex	10171	96.47	Dededo
Fern Terrace	40	3.2	Dededo
Fern Terrace	49		Dededo
Fern Terrace	50		Dededo

Fern Terrace	Blk 2		Dededo
Fern Terrace	SD of lot 10134-3		Dededo
GHURA 501 Park	14		Dededo
GHURA 501 Park	Blk 2		Dededo
GHURA 501 Park	SD of Lot 10122-R2	2.8	Dededo
GHURA 505 Park	8		Dededo
GHURA 505 Park	SD of Lot 10119-2	3.686	Dededo
Liguan Terrace R/A #1	Tract 100	5.1	Dededo
Liguan Terrace R/A #2	Tract 100 (11, 349SF)	2.6	Dededo
Liguan Terrace R/A #3	Tract 100 (104, 895SF)	5.3	Dededo
Wettengel Park	5171		Dededo
Wettengel Park	10162		Dededo
Wettengel Park	10057	20	Dededo
Ypaopao Park 1	1		Dededo
Ypaopao Park 1	Blk 18		Dededo
Ypaopao Park 1	Tract 276	0.5	Dededo
Ypaopao Park 2	Blk 7		Dededo
Ypaopao Park 2	Tr 276REM (Unit II)	2.5	Dededo

Astumbo Recreation Area		5	Dededo
Dededo Recreation Area		1.9	Dededo
Kaiser Green Spaces		20	Dededo
Puntan dos Amantes	10170-R1	27.37	Dededo
Northwest Field	A3	1700	Dededo/Yigo
Ulomnia Beach	lot 1 in GLUP	21	Inarajan
Guaifan	lot 2 in GLUP	2	Inarajan
Guaifan Point	lot 3 in GLUP	4	Inarajan
Guijen and Asgon Islands		1	Inarajan
Laolao River Valley	Lot 1 (Part)	20	Inarajan
Laolao River Valley	Lot 380 (Part)	30	Inarajan
Asiga Beach	382-R1 (part)	270	Inarajan
Saluglula Pool	71	7.9	Inarajan
Saluglula Pool	72		Inarajan
Inarajan Recreation Area 1		4.5	Inarajan
Inarajan Recreation Area 2		3	Inarajan
Aratama Maru	Unsurveyed	2	Inarajan

Inarajan Falls	1		Inarajan
Inarajan Falls	Estate 234	10	Inarajan
Asiga	382-R1 (Part)	270	Inarajan
Malojloj Recreation Area		3.5	Malojloj
lates	5397	161.68	Mangilao
Taguan	5403	20	Mangilao
Fadian Point	5412	25	Mangilao
Mangilao Park		7.5	Mangilao
Mangilao Playground		23	Mangilao
Plumeria Park		3.8	Mangilao
Taogam	5431	22.12	Mangilao
Talofofo Beach	Parcels A & B	6.63	Matala, Inarajan
Guam Territorial Seashore Park	Cocos Island		Merizo
Guam Territorial Seashore Park	1	1.14	Merizo
Guam Territorial Seashore Park	2	2.75	Merizo

Guam Territorial Seashore Park	3	1.73	Merizo
Guam Territorial Seashore Park	440		Merizo
Guam Territorial Seashore Park	503New		Merizo
Guam Territorial Seashore Park (As Gadao)	523	828.716	Merizo
Guam Territorial Seashore Park	525	101.309	Merizo
Guam Territorial Seashore Park (Manell-Geus)	526-New, 517, & 516	384.43	Merizo
Guam Territorial Seashore Park	527	267.75	Merizo
Merizo Tot Lot		0.2	Merizo
Merizo Recreation Area		2	Merizo
Ignacio C. Cepeda Recreation Area		3.6	Mongmong-Toto-Maite
Masso Dam and Reservoir (F)	Apra Harbor Parcel 2. (BR7)	30	Piti
Sasa Bay	Apra Harbor Parcel 6	47	Piti
Sasa Valley	N12a	9	Piti

Tenjo Vista	N12b	559	Piti
Masso Valley	286	140	Piti
Sasa Valley	N12a	9	Piti
Tepungan Beach	82	1	Piti
Pedro C. Santos Memorial Park		6.4	Piti
Nimitz Hill Park	176	2.895	Piti
Nimitz Hill Park	Unit 4		Piti
Nimitz Hill Park	Tract 318		Piti
Atantano Shrine	230-2	0.2	Piti
Afleje Memorial Park (F) (Formerly Rizal)	N17	16	Santa Rita
Speedway Park	289(part)	50	Santa Rita
Santa Rita Recreation Area		1	Santa Rita
Afame Cliff		17	Sinajana
Agana Springs	Area No.72 (NKA L3465-R1)	24.9	Sinajana
Agana Wetlands	140	17.7	Sinajana
Sinajana Community Park-A		3	Sinajana



Sinajana Community Park-B		0.5	Sinajana
Sinajana Community Park-C		0.5	Sinajana
Cotal	L400-1-R1, L400-PCL-B (basic lot 400)	400	Talofofu
Tinechong	414	302.35	Talofofu
Ipan Beach	8-1	4.5	Talofofu
Ipan Beach	8-R1		Talofofu
Talofofu Recreation Area		5.5	Talofofu
Togcha River Canyon	Not Provided	20	Talofofu/Yona
Tamuning Cliff	2098-R3	55	Tamuning
Alupat Island		1	Tamuning
Devil's Punch Bowl	5174REM-2 (L5174-REM-2-R2)	2.63	Tamuning
Chinese Park	5130-R1	2.6	Tamuning
Chinese Park	5127-R1		Tamuning
Matapang Beach	5133-1-R1 and portion of bullcart trail	3.39	Tamuning
Tanguison Beach (F)	Portion of Parcel 1, Estate 103	20	Tamuning

Governor Joseph F. Flores Beach Park	5174-C-R3	27.8	Tamuning
Tamuning Park		2.6	Tamuning
Tamuning Recreation Park		3	Tamuning
Agana Wetlands	162	2.5	Toto
Toto Gardens Recreation Area		3.6	Toto
Tumon Recreation Area		2.3	Tumon
Guam Territorial Seashore Park	P31.1 Part		Umatac
Guam Territorial Seashore Park	38		Umatac
Guam Territorial Seashore Park	45		Umatac
Guam Territorial Seashore Park	96		Umatac
Guam Territorial Seashore Park	96-1		Umatac
Guam Territorial Seashore Park	98		Umatac
Guam Territorial Seashore Park	104		Umatac

Guam Territorial Seashore Park	248-R3	35.92	Umatac
Guam Territorial Seashore Park	125		Umatac
Guam Territorial Seashore Park	265		Umatac
Guam Territorial Seashore Park	271	15.404	Umatac
Guam Territorial Seashore Park	272	239.589	Umatac
Guam Territorial Seashore Park	266	11.35	Umatac
Guam Territorial Seashore Park	273		Umatac
Guam Territorial Seashore Park	274		Umatac
Guam Territorial Seashore Park	275		Umatac
Guam Territorial Seashore Park	276		Umatac
Guam Territorial Seashore Park	277		Umatac

Guam Territorial Seashore Park	278	88.27	Umatac
Guam Territorial Seashore Park	279	50.813	Umatac
Guam Territorial Seashore Park	14		Umatac
Guam Territorial Seashore Park (Bolanos Atate)	507	1,361.46	Umatac
Guam Territorial Seashore Park (Bolanos Atate)	508	870.757	Umatac
Guam Territorial Seashore Park (Bolanos Atate)	509	575.49	Umatac
Umatac Recreation Area		10	Umatac
Umatac Bay	162		Umatac
Umatac Bay	165	7.2	Umatac
Y-Piga	7155		Yigo
Y-Piga	7156		Yigo
Y-Piga	7157	16	Yigo
Lujuna	7163	100	Yigo
Lujuna	7164	377	Yigo

Janum	7100	114.14	Yigo
Janum	7102		Yigo
Janum	7103		Yigo
GHURA 506 Park	19A	5.5	Yigo
GHURA 506 Park	19B		Yigo
GHURA 506 Park	19C		Yigo
GHURA 506 Park	Blk 3		Yigo
GHURA 506 Park	Unit 6		Yigo
GHURA 506 Park	SD of Tract 1046		Yigo
GHURA 506 Park			Yigo
Ponderosa Park	16	0.273	Yigo
Ponderosa Park	Blk 1		Yigo
Ponderosa Park	Tract 10414		Yigo
Springhill Recreation Area	16	0.46	Yigo
Springhill Recreation Area	Blk 1		Yigo
Springhill Recreation Area	Tract 10418		Yigo
Springhill Recreation Area	Phase 1		Yigo
Agafa Gumas Recreation Area		2.5	Yigo

Yigo Recreation Area		5.1	Yigo
Pagat Site	7147	191.21	Yigo
Togcha Beach	Not Provided	980	Yona
Tagachang Beach	198	110.66	Yona
Col. Stanley Bohnic Recreation Area	95-Rem 2C-1	5	Yona
Man Apu Park	Center of Blk 3		Yona
Man Apu Park	Tract 268	1	Yona
Ralph Balajadia Park	18	1	Yona
Ralph Balajadia Park	Blk 16		Yona
Johnny Camacho Park		0.3	Yona
Ace Eustaquio Park		0.6	Yona
Manuel Quichocho Park		0.6	Yona
Jesus Fernandez Park		1.1	Yona
Jose Mendiola Park		13	Yona

1

2

3 **Future additions to the Guam Forest System**

4 Pursuant to the Forest Legacy Act §63504(k), the Guam Department of Agriculture will  
5 periodically review its management goals and consider the addition of new areas to the Guam

1 Forest System. The process for adding land to the system may include any of the following  
2 mechanisms, or a combination of these procedures, as applicable:

- 3
- 4 1. Memoranda of Agreement: The Department of Agriculture may establish agreements with  
5 Government of Guam agencies, including but not limited to the Department of Parks and  
6 Recreation, the Department of Land Management, and the Guam Waterworks Authority, to  
7 include land within the Guam Forest System.
  - 8 2. The Department of Agriculture may enter into formal agreements with the Chamorro Land  
9 Trust Commission (CLTC) and/or the Ancestral Lands Commission (ALC) to include  
10 CLTC and/or ALC lands in the Guam Forest System, as long as these lands include  
11 conservation easements or comparable legal mechanisms to ensure long-term protection of  
12 conservation practices installed on these lands.
  - 13 3. The Department of Agriculture may reserve land in accordance with 21 GCA Article 1,  
14 Division 2, Chapter 60, §60105, which allows reservation of land for government use and  
15 the public benefit through a public hearing and legislative approval process.
  - 16 4. Securing of conservation easements, purchase of development rights, or other applicable  
17 legal mechanisms with willing private landowners. The Department of Agriculture may seek  
18 arrangements with willing private landowners to include private lands in the Guam Forest  
19 System, provided such lands have legal designations such as conservation easements or  
20 comparable mechanisms, to ensure long-term protection of any conservation practices  
21 installed on these lands.

### 22

### 23 **Leasing of Land Within the Guam Forest System**

24 Land within the Guam Forest System may be leased to entities, provided that leased land shall  
25 be used only for purposes pursuant to the goals and objectives of the Plan and limited to the  
26 allowable uses identified. The Department of Agriculture shall determine lands applicable for  
27 lease and develop the procedures and protocols for the leasing of land, which shall include a  
28 component for public review.<sup>3</sup>

29

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<sup>3</sup> Pursuant to P.L. 31-173, §63504 (l)



1 **Forest and open space management practices**

2 The Guam Forest System will actively manage forest lands and associated landscapes to allow  
3 for the sustainable use of these areas for current and future generations, limiting development  
4 in the system to that which directly support the goals and objectives identified in this plan.<sup>4</sup>  
5 While development continues to be a significant threat to forests, even forests that are not in  
6 danger of being removed are facing serious existential threats. Invasive species continue to  
7 affect forests directly and indirectly; for example, the coconut rhinoceros beetle damages or  
8 kills coconut trees, altering forest and fragment composition and damaging a tree species that  
9 is especially important to the local culture. The brown tree snake has far-reaching indirect  
10 effects on forests, as this introduced predator has wiped out most bird species that were critical  
11 to seed dispersal and the overall health of Guam’s forests.

12  
13 The following broad strategies include examples of actions that will be taken to maintain and  
14 enhance the Guam Forest System, such that it is a sustainable system with broad community  
15 support. The specific actions taken will vary by the conditions within individual units of the  
16 system and will be coordinated closely with input and close coordination with appropriate  
17 regulatory agencies, non-governmental organizations, partners, village leaders, user groups,  
18 and the public.<sup>5</sup>

19  
20 Discovery and protection of cultural and historic resources is of particular significance within  
21 the Guam Forest System, which is intended to protect and conserve Guam’s rich historical and  
22 cultural resources as well as its natural resources. The Guam Forest System will coordinate  
23 with the Department of Parks and Recreation and the State Historic Preservation Office to  
24 ensure that cultural and historic resources are identified and protected within the system.<sup>6</sup>

25 **Proposals for the maintenance and enhancement of the overall quality of the forest**  
26 **system**<sup>7</sup>

27 Although Guam’s forests have endured and thrived for millennia, disruptions in normal  
28 ecosystem functions have jeopardized the forests’ ability to recover from natural or

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<sup>4</sup> Pursuant to P.L. 31-173, §63504 (h), see Table 3 regarding permits for development

<sup>5</sup> Pursuant to P.L. 31-173, §63504 (f)

<sup>6</sup> Pursuant to P.L. 31-173, §63504 (j)

<sup>7</sup> Pursuant to P.L. 31-173, §63504 (c)

1 anthropogenic disturbances and to continue to function without active intervention. To  
2 overcome some of the challenges posed by a lack of seed dispersers, an influx of invasive  
3 plants, and damage from invasive animal and insect species, the Department of Agriculture and  
4 partners of the Guam Forests System will conduct the following operations, as well as other  
5 management strategies, to improve forest health and support native plant and animal species:

- 6
- 7 ● Propagation and outplanting of native species
- 8 ● Removal of invasive trees, shrubs, and grasses to promote native plant growth
- 9 ● Control of insect pests
- 10 ● Distribution of native seeds and seedlings
- 11 ● Education signage and protective measures to prevent damage to sensitive species
- 12

### 13 **Erosion and sedimentation control**

14 The Department of Agriculture will collaborate with the Soil and Water Conservation Districts,  
15 local and federal government agencies, non-profit organizations, and the public to enhance the  
16 management of soil and water resources. Particularly in southern Guam's volcanic soils and  
17 steep slopes, erosion poses a major threat to the soils that support forests and to adjacent  
18 waterways. Erosion control projects may be necessary to achieve the Guam Forest System goal  
19 of protecting water quality, and to protect soils that are the foundation of healthy forests.  
20 Erosion control efforts may include but are not limited to:

- 21
- 22 ● Installation of sediment socks, jute fabric, or other mechanisms to trap sediment
- 23 ● Focused plantings, such as vetiver grass strips, to trap sediment and increase water retention
- 24 ● Large scale reforestation or afforestation to reduce surface water velocities and improve  
25 water retention
- 26 ● Installation of riparian buffer strips to protect streams and other freshwater sources
- 27 ● Management of off-road activities, to include well-marked trails and appropriate erosion  
28 control mitigation practices to reduce impacts from these activities.
- 29

1 **Wildfire prevention and suppression**

2 Fire is an anthropogenic disturbance that directly interferes with the establishment and  
3 expansion of native forests, threatens standing forests, opens corridors for invasive species  
4 intrusions, accelerates erosion, and contributes to the decline of the coral reef system. It is  
5 prevalent and a threat on multiple levels (safety, forests, water quality) in wildland and urban  
6 areas. Wildfire prevention and suppression efforts may include but are not limited to:

7

- 8 ● Installation and maintenance of firebreaks and fuels reduction efforts within management  
9 areas and areas of high risk.
- 10 ● Continue to conduct fire suppression activities and wildland fire investigations and build  
11 upon coordination efforts with other fire partners to include but not limited to GFD, Guam  
12 Naval Station and AAFB Fires Stations, NFPA, village mayors and stakeholders.
- 13 ● Develop Community Wildfire Protection Plans (CWPP's) for management areas and  
14 neighboring communities to break the fire cycle.
- 15 ● Continue to implement innovative fire prevention education and outreach activities.
- 16 ● with input and close coordination with appropriate regulatory agencies, non-governmental  
17 organizations, partners, village leaders, user groups, and the public

18

19 **Biosecurity and invasive species control**

20 Guam has a huge number of invasive species that directly or indirectly affect many aspects of  
21 life on the island. The forests are especially vulnerable to invasive species impacts. Vines such  
22 as chain-of-love (*Antigonon leptopus*) climb on native trees, blocking sunlight and making trees  
23 more susceptible to breaking or uprooting in high wind events. Insect pests such as the cycad  
24 scale have devastated endemic fadang (*Cycas micronesica*) trees, causing mass die off of what  
25 was once the most common tree in northern limestone forests.

26 Feral pigs (*Sus scrofa*) and the introduced Philippine deer (*Rusa mariannae*) are two of the most  
27 damaging species in Guam's forests. Pigs and deer eat new seedlings, browse older trees, and  
28 occur in such numbers that they are starting to become a health and safety concern for residents  
29 as well.

30

1 Control of insect pests and feral ungulates will be necessary to promote more successful  
2 outplantings, and to protect mature trees or young recruited plants. Techniques to control  
3 populations may include, but are not limited to:

- 4
- 5 ● Identification and monitoring of invasive plant and animal populations
- 6 ● Targeted control projects for specific species
- 7 ● Landscape level control for specific species, where feasible and appropriate
- 8 ● Ungulate control or eradication, including fenced enclosures where appropriate
- 9 ● Collaboration with neighboring landowners for landscape scale control and joint
- 10 management actions
- 11 ● Implementation of biosecurity programs to prevent the introduction of new species into
- 12 management areas or areas with especially vulnerable species populations
- 13

14 The Guam Invasive Species Act of 2011 (Public Law 31-43) established the Guam Invasive  
15 Species Council as Guam’s lead entity in coordinating with local, regional, national, and  
16 international jurisdictions in the fight against alien invasive species. Therefore, all coordination  
17 and planning for the prevention, control, monitoring and eradication will be in direct  
18 collaboration with the Guam Invasive Species Council.

#### 19

#### 20 **Stipulations for public access and compatible uses<sup>8</sup>**

21 Open spaces and natural environments are important to human health and well-being. The  
22 Guam Forest System will promote safe and responsible access to lands within the Forest  
23 System, balancing sometimes competing uses of these spaces with conservation, protection,  
24 and long-term sustainability of the environment. Agreements shall be encouraged with the  
25 owners of private and federal property for the provision of reasonable access to lands within  
26 the Forest System.

#### 27

#### 28 **Allowable uses**

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<sup>8</sup> Pursuant to P.L. 31-173, §63504 (d, e, & g)

1 Many of the lands within the Forest System are already actively used by the public for hiking,  
2 hunting, and general outdoor recreation. Table 2 includes a list of currently allowable activities  
3 within the Forest System. Activities that have the least potential to damage the natural  
4 environment, such as hiking on trails, will be allowed throughout the Forest System, while  
5 potentially damaging activities such as off-road driving may be limited in especially sensitive  
6 areas (e.g. southern hills with very steep slopes, areas with populations of vulnerable or  
7 endangered species, or areas adjacent to sensitive waterways). The specific limitations will be  
8 addressed in site-specific management plans and through the promulgation of rules and  
9 regulations which will be developed with input and close coordination with appropriate  
10 regulatory agencies, non-governmental organizations, partners, village leaders, user groups,  
11 and the public.<sup>9</sup>

12  
13 Apart from recreation and conservation activities, the Forest System shall promote the use of  
14 its lands for the purpose of education, training for personnel in natural resource fields, and  
15 scientific research. Solutions to various challenges in managing and sustaining the Forest  
16 System will depend on the implementation of such activities. Educational benefits of providing  
17 first-hand experiences of the natural environment can only be garnered through field trips that  
18 allow students to physically be immersed in the Forest System. These educational benefits  
19 include enhanced development of observation and perception skills, stimulation to interest, and  
20 motivation, by providing meaning to learning whereby students can apply what was learned in  
21 the classroom to the real world. Furthermore, this may help address the lack of local capacity  
22 in the related fields as students are exposed to the importance of the work that is required to  
23 sustain the Forest System, which may influence a decision to pursue a career in the field.  
24 Additionally, the Forest System provides the venue for hands on training for personnel in  
25 agricultural, natural resource, and other related fields and/or disciplines. Some examples of  
26 scientific research that could directly benefit the Forest System is research on new and  
27 innovative natural resource management concepts or scientific research on invasive species  
28 and other emerging concerns. There is potential for advancing medicine through research of  
29 medicinal uses of plants and other resources found in the Forest System. Traditional medicine  
30 relies heavily on the use of native plant extracts and other substances found in Guam's forest,

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<sup>9</sup> Pursuant to P.L. 31-173, §63505

1 demonstrating the significance of preserving traditional and cultural knowledge and practices  
 2 that are associated to the use of lands and natural resources in the system.

3

4 *Table 2. Allowable Uses Within the Guam Forest System*

<b>Allowable Uses</b>	
Hiking	
Camping	
Scientific research	
Educational activities such as field trips, research projects, etc.	
Training for personnel in agricultural, natural resource, and other related fields	
<b>Uses with Limited Restriction (may require permits and/or regulatory compliance)</b>	<b>Regulations</b>
Hunting	Compliance with Guam hunting regulations
Mountain biking	Must stay on trails
Off-roading with motorized vehicles	Off-roading limited to designated areas. Use of all motorized vehicles in non-designated areas will be restricted in tire size.
Limited commercial activities: Ecotours, Filming, etc.	Permit required from DOAG
Extractive uses, such as seed/plant material collection and timber harvest	Permit required from DOAG
Organized group activities where the general public is invited	Permit required from DOAG

5

1 This list shall be reviewed annually and updated if necessary; the Department of Agriculture  
 2 shall also entertain specific requests for activities not on the list, but these actions must be  
 3 reviewed by technical staff to ensure the protection of the public interest and the environment.  
 4 Extractive uses or activities, such as off-roading, that have the potential to significantly alter  
 5 or damage natural resources will also be periodically reviewed by technical staff and will be  
 6 conducted in such a manner to reduce impacts to the greatest extent possible. Within ninety  
 7 (90) days of the approval of the Plan, the Department of Agriculture shall promulgate specific  
 8 rules and regulations, in accordance with the Administrative Adjudication Act, to support the  
 9 Plan and operations of the Guam Forest System. The proposed rules and regulations shall be  
 10 submitted to the Governor, and transmitted to the Guam Legislature for approval.<sup>10</sup> Any person  
 11 who violates any rules and regulations or any provisions issued hereunder may be assessed  
 12 civil and/or criminal penalties. Department of Agriculture Conservation Officers shall use the  
 13 authority given to them as defined in §63103 and §63103.1 of Chapter 63, Title 5, Guam Code  
 14 Annotated, to serve as peace officers, to carry arms, to make arrests, and to issue citations for  
 15 such violations, and shall be assisted by law enforcement entities responsible for enforcing the  
 16 laws of Guam and federal mandates.

17

18 **Permits and fees**

19 General use of the Guam Forest System is encouraged. Some activities, such as organized  
 20 group events, actions that have the potential to harm the system or its components, and  
 21 commercial actions of any type, will require permits and fees. The Department of Agriculture  
 22 will develop a permit system with an accompanying fee schedule for activities requiring  
 23 permits. Activities that will require a permit from the Department of Agriculture and rational  
 24 for requiring a permit are listed in Table 3.

25

26 *Table 3. Activities in the Guam Forest System Requiring Permits*

Activities in the Guam Forest System Requiring Permits	Rationale
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<sup>10</sup> Pursuant to P.L. 31-173, §63505



<p>Organized group activities where the general public is invited.</p>	<p>To ensure appropriate safety measures are taken and to ensure compliance with system standards, such as protection of rare species and protection of water quality.</p>
<p>Extractive uses, such as seed/plant material collection or timber harvesting</p>	<p>Extractive uses are permissible but must be monitored and managed to ensure the long-term viability of habitats, species, and the general environment. Extraction of valuable timber must be managed carefully to avoid deforestation and to provide equitable access.</p>
<p>Public or private development, construction of facilities, installation of infrastructure, or commercial activities, including ecotours, filming, or other business ventures</p>	<p>Such uses that have the potential to substantially alter the system must be carefully reviewed and evaluated to ensure that the activity does not cause long-term harm to system units. Activities that limit or remove public access must be evaluated to ensure that the public interest in being served; commercial actions that will create long-term public access limitations will not be permitted.</p>

1